

II

S U P R E M E C O U R T O F I N D I A

RECORD OF PROCEEDINGS

Petition(s) for Special Leave to Appeal (Crl) No(s).5754/2004

(From the judgement and order dated 26/03/2004 in CRLRP No. 185/2004
of The HIGH COURT OF DELHI AT N. DELHI)

M.C.D. Petitioner

(s)

VERSUS

STATE OF DELHI & ANR. Respondent

(s)

(With appln(s) for c/delay in refiling SLP and permission to file
additional documents and office report))

Date: 29/04/2005 This Petition was called on for hearing today.

CORAM :

HON'BLE MR. JUSTICE ASHOK BHAN

HON'BLE DR. JUSTICE AR. LAKSHMANAN

For Petitioner(s)

Mr. Ashwani Kumar, Sr. Adv.

Mr. Sanjeev Sen, Adv.

Mr. Praveen Swarup, Adv.

For Respondent(s)

Mr. Jaspal Singh, Sr. Adv.

Ms. Roopali Chaturvedi, Adv.

Mr. Arun Kumar Beriwal, Adv.

Mr. Vikas Sharma, Adv.

Mrs. Anil Katiyar ,Adv

UPON hearing counsel the Court made the following

O R D E R

Delay condoned.

Leave granted.

Appeal is allowed in terms of the signed order.

(Parveen Kr. Chawla)

(Kanwal Singh)

Court Master

Court Master

[Reportable Signed Order is placed on the File]

IN THE SUPREME COURT OF INDIA

CRIMINAL APPELLATE JURISDICTION

CRIMINAL APPEAL NO. 660 OF 2005

(Arising out of S.L.P. (Crl.) No.5754 of 2004)

M.C.D.

.....

Appellant (s)

Versus

State of Delhi & Anr.

..... Respondent (s)

O R D E R

Leave granted.

Municipal Corporation of Delhi, aggrieved against the judgment and final order dated

26.03.2004 passed by the High Court Delhi in Criminal Revision Petition No. 185 of 2004 by

which order the High Court gave the benefit of probation under Section 4 of the Probation of

Offenders Act, 1958 (herein after referred to as "POB Act") to the second respondent -

Gurcharan Singh but maintained the conviction, preferred the above appeal.

The brief facts leading to the filing of the above appeal are as under:

One Mr. M.K. Verma (PW-4), Junior Engineer, Civil Line Zone, visited 189 Prem Gali,

Punja Sharif, Mori Gate where he found unauthorized construction going at the first floor of the

said plot. F.I.R. was prepared on the report of Mr. M.K. Verma who forwarded the F.I.R. before

Zonal Engineer, who ordered to issue notice under Section 343/344 of the Delhi Municipal

Corporation Act, 1957 (for short the "DMC Act"). Subsequently, the second respondent along

with Kuldeep Singh were prosecuted for commission of offences under Sections 332 and 461 of

the DMC Act before the designated Municipal Court.

The trial Court, after the conclusion of the trial, convicted the second respondent under

Sections 332 and 461 of the DMC Act and sentenced him to six months simple imprisonment

and imposed a fine of Rs.5000/- (Annexure P-1).

Aggrieved by that order, the second respondent-accused filed an appeal before the

Sessions Court, Delhi. The said Court by an order and judgment dated 23.3.2004 dismissed

the appeal by holding that there was no infirmity in the order passed by the trial Court

(Annexure P-2).

Against the judgment and order dated 23.3.2004, the accused filed Criminal Revision

Petition No. 185 of 2004 before the High Court Delhi. At the time of arguments, the advocate

for the accused submitted before the High Court that the accused did not wish to challenge the

conviction on merits and stated it a fit case of accused to be admitted to the benefit of POB Act

on the ground that the accused faced trial for 12 years in the lower courts and remained in jail

for three days.

The High Court vide its order dated 26.3.2004 held that the accused suffered the agony

of trial lasting for 12 years. Besides that he has already undergone some period in custody.

The High Court also observed that there is no allegation that the petitioner-accused is a

previous convict and it further held that the accused deserved the benefit of probation under

Section 4 of the POB Act and while maintaining the conviction of the respondent-accused, the

sentence of imprisonment and fine as awarded to him was set aside.

The appellant, aggrieved by the judgment of the High Court, preferred the above appeal by way of special leave petition before this Court.

We have perused the entire pleadings, orders and judgments passed by the lower

Courts and also of the High Court, the other annexures, in particular, annexures P-1 and P-2,

and records annexed to this appeal and also heard the arguments of Mr. Ashwani Kumar,

learned senior counsel appearing for the appellant, Mr. Vikas Sharma, learned counsel

appearing for respondent No.1 and Mr. Jaspal Singh, learned senior counsel, appearing for the second respondent.

Learned senior counsel appearing for the appellant submitted that the High Court, before

extending the benefit of POB Act to the accused did not call for a report from the authorities to

check upon the conduct of the accused-respondent as per Section 4(2) of the POB Act and that

the appellant-MCD was also not given time to file their counter affidavit on the question of

sentence. He further submitted that the High Court while passing the impugned order and

judgment did not take into consideration that the accused-respondent had been convicted in

another criminal case No. 202 of 1997 by the Court of Metropolitan Magistrate, Patiala House,

New Delhi. In the said case, the accused-respondent was convicted under Section 332/461 of

the DMC Act and sentenced to six months simple imprisonment with a fine of Rs.5000/-.

Learned senior counsel appearing for the appellant further submitted that there was no

good reason for letting the respondent off by granting to him the said benefit of POB Act,

particularly keeping in view the large scale irregularity and unauthorized constructions carried by

the builders in Delhi despite strict direction of the Municipal authorities and courts passing

various orders from time to time against the unauthorized constructions. It was further

submitted that the High Court should not have waived off the payment of fine amount by the

accused respondent and that the High Court ought to have taken into consideration that the

respondent has been in jail for only three days and had not put in substantial period in custody.

It was further submitted by learned senior counsel appearing for the appellant that the

Court shall not direct release of offender unless it is satisfied that the offender or his surety, if

any, has a fixed place of abode or regular occupation in the place over which the Court

exercises jurisdiction or in which the offender is likely to live during the period for which he

enters into the bond. It was also contended that before making any order under Section 4(1) of

the POB Act, the Court shall take into consideration the report, if any, of the probation officer

concerned in relation to the case which the High Court has miserably failed to do so.

Therefore, learned senior counsel appearing for the appellant, prayed that order dated

26.3.2004 in CrI.Rev. Pet. No. 185 of 2004 be set aside and appropriate orders be passed in this appeal.

Learned senior counsel appearing for the contesting respondent submitted that the order

of the High Court does not require any reconsideration by this Court and that the High Court

while extending the benefit of POB Act had clearly recorded in the order that the counsel for the

State of Delhi is not averse to the grant of benefit of probation to the answering respondent and,

therefore, the requirement under Section 4(2) of the POB Act has been waived off by the State

and that the High Court took into consideration the fact that the answering respondent has

faced the agony of trial for over 12 years and has also undergone some period in custody and

while maintaining the conviction of the answering respondent, the benefit of probation was

extended to him. It was, therefore, submitted that the High Court passed the said order in th

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presence of the counsel of all the parties.

Learned senior counsel appearing for the second respondent submitted that in S.T.No.

202 of 1997 , a judgment was given by the Metropolitan Magistrate on 10.9.2002 and the

respondent filed an appeal No. 374 of 2002 before the Court of Sessions, Patiala House, New

Delhi challenging the said order of conviction and in that appeal, the Court of Additional

Sessions Judge, Patiala House, suspended the sentence during the pendency of the appeal

upon furnishing a personal bond for a sum of Rs. 25,000/- with one surety of the like amount to

the satisfaction of the trial Court. It was, therefore, submitted that the sentence/imprisonment

awarded by the Metropolitan Magistrate has been suspended under Section 389 of the Criminal

Procedure Code by the Court of Additional Sessions Judge, Delhi in view of the pendency of the

appeal against the order of conviction is a continuation of proceedings and therefore, there is

no conviction against the answering respondent so long as the same is not decided by the Court

of Sessions. It was also submitted that the requirement of calling of a report from the

Probationer Officer under Section 4(2) of the POB Act has been waived off by the counsel for

the State of Delhi and that the counsel for the MCD also did not raise any objection before the

High Court. It was further contended that the respondent has not contested the revision in the

High Court on merits and confined his submission to the benefit of Section 4 of the POB Act

being extended to him. Therefore, there is no occasion for the High Court to go into the issue of

extent of constructions being raised by the answering respondent. He further contended that

the trial Court has committed serious error in exercising jurisdiction while not granting the benefit

of probation to the answering respondent and the order of the trial Court was, therefore, rightly

and justifiable modified by the High Court.

Concluding his arguments, he submitted that the respondent has been released after compliance of the order passed by the High Court by furnishing the bond of good conduct and security to the satisfaction of the Additional Court of Metropolitan Magistrate, Delhi and there is

no report of any misconduct or breach of the bond of good conduct by the answering

respondent since the date of the order of the High Court, therefore, the order of the High Court

is not liable to be interfered with.

In the above background, two questions of law arise for consideration by this Court:

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Section 4 of the Act.

"1. Whether the High Court was correct in extending the Probation of Offenders Act, 1958 to the accused respondent without calling for a report from the Authorities relating to the conduct of the respondent as per Section 4 of the Act.

ent in view of
nal case No. 202
of 1997 by the trial Court, New Delhi."

2. Whether the High Court was correct in passing the impugned judgment in view of the fact that the respondent has been convicted in another criminal case No. 202 of 1997 by the trial Court, New Delhi."

Section 4 Before proceeding further, it would be beneficial to reproduce of the

Probation of Offenders Act, 1958 which is extracted below for ready reference:-

Power of court to release certain offenders on probation of good

conduct:-

1. When any person is found guilty of having committed an offence not punishable with death or imprisonment for life and the court by which the person is found guilty is of opinion that, having record to the circumstances of the case including the nature of the offence and the character of the offender, it is expedient to release him on probation of good conduct, then, notwithstanding anything contained in any other law for the time being in force, the court may, instead of sentencing him at once to any punishment direct that he be released on his entering into a bond, with or without sureties, to appear and receive sentence when called upon during such period, not exceeding three years, as the court may direct, and in the meantime to keep the peace and be of good behaviour :

Provided that the court shall not direct such release of an offender unless it is satisfied that the offender or his surety, if any, has a fixed place of abode or regular occupation in the place over which the court exercises jurisdiction or in which the offender is likely to live during the period for which he enters into the bond.

2. Before making any order under sub-section (1), the court shall take into consideration the report, if any, of the Probation Officer concerned in relation to the case."

It is the specific case of the appellant herein that the High Court has not afforded to the appellant an opportunity to file counter affidavit. The appellant would ha

ve filed the orders

passed by the criminal Courts convicting the respondent herein had an opportunity been given to the appellant. The High Court while passing the impugned order and judgment did not take into consideration that the accused-respondent has been convicted in another Criminal Case No. 202 of 1997 by the Court of Metropolitan Magistrate, Patiala House, New Delhi. In the said

case, the accused has been convicted under Sections 332/461 of the DMC Act and sentenced

to six months simple imprisonment with fine of Rs.5000/-. In our view, there was no good

reason for letting the respondent off by granting to him the said benefit of POB Act particularly,

keeping in view the large scale irregularity and unauthorized constructions carried by the

builders in Delhi despite strict direction of the Municipal authorities and despite of the Courts

passing various orders from time to time against the unauthorized construction. The High Court

also failed to take into consideration that the respondent has been in jail for three days and had

not put in substantial period in custody. The High Court vide its order impugned in this appeal

has observed that there is no allegation that the respondent is a previous convict. In fact, as

could be seen from the annexures filed along with this appeal, the respondent has been

convicted for offence under Sections 332 and 461 of the DMC Act.

The Trial Court heard the respondent on sentence also and passed the following order:

"Convict in person with counsel

Heard on sentence.

It is contended that he is first offender. He is not a previous convict

nor

habitual offender. He has faced trail since 1991. He is aged about 57 years. He is not doing any business due to his bad health.

Considering the above facts and circumstances, and gravity of the nature of the offence i.e. extent of construction raised by the accused for commercial as 11 shops at ground floor and 11 shops at first floor, I am not inclined to release the accused/convict on probation. Hence request declined.

In the interest of justice, sentence of six months SI, with fine of Rs.5000/- I.D. one month SI is imposed upon the convict for offence u/s 332/461 DMC Act. Fine deposited. Convict remained for sentence."

The Additional Sessions Judge, New Delhi also in Civil Appeal No. 7 of 2002 (Annexure P-2) dismissed the appeal as there is no infirmity in the order of the trial Court and uphold the conviction order passed by the trial Court on the point of sentence. The appellate Court held

that no interference is required in the order passed by the trial court regarding point of sentence.

Since the appellant-MCD was not given any opportunity by the High Court to file conduct report of the respondent, the order impugned in this appeal is liable to be set aside.

This apart, the respondent did not also disclose the fact in the criminal revision filed before the High Court that he has also been convicted in another Criminal Case No. 202 of 1997 by the Court of Metropolitan Magistrate, Patiala House, New Delhi. Thus, the contesting respondent has come to the High Court with unclean hands and withholds a vital document in order to gain advantage on the other side. In our opinion, he would be guilty of playing fraud on

the Court as well as on the opposite party. A person whose case is based on falsehood can be summarily thrown out at any stage of the litigation. We have no hesitation to say that a person

whose case is based on falsehood has no right to approach the Court and he can be summarily thrown out at any stage of the litigation. In the instant case, non-production of the order and

even non-mentioning of the conviction and sentence in the criminal Case No. 202 of 1997

tantamounts to playing fraud on the Court. A litigant who approaches the Court is bound to

produce all documents which are relevant to the litigation. If he withholds a vital document in

order to gain advantage on the other side then he would be guilty of playing fraud on the court

as well on the opposite party. The second respondent, in our opinion, was not justified in

suppressing the material fact that he was convicted by the Magistrate on an earlier occasion.

Since the second respondent deliberately suppressed the crucial and important fact, we

disapprove strongly and particularly, the conduct of the second respondent and by reason of

such conduct, the second respondent disentitled himself from getting any relief or assistance

from this Court. We, however, part with this case with heavy heart expressing our strong

disapproval of the conduct and behaviour but direct that the second respondent to pay a sum of

Rs.10,000/- by way of cost to the appellant herein.

We have already reproduced Section 4 of the POB Act. It applied to all kinds of

offenders whether under or above 21 years of age. This section is intended to attempt possible

reformation of an offender instead of inflicting on him the normal punishment of his crime. The

only limitation imposed by Section 6 is that in the first instance an offender under twenty on e

years of age, will not be sentenced to imprisonment. While extending benefit of this case, t he

discretion of the Court has to be exercised having regard to the circumstances i n which the

crime was committed, the age, character and antecedents of the offender . Such exercise of

discretion needs a sense of responsibility. The offender can only be released on probation o f

good conduct under this section when the Court forms an opinion, having considered the

circumstances of the case, the nature of the offence and the character of the offender, that i n a

particular case, the offender should be released on probation of good conduct. The se ction

itself is clear that before applying the section, the Magistrate should carefully take into

consideration the attendant circumstances. The second respondent is a previous convict as per

the records placed before us. Such a previous convict cannot be released in view of Section 4

of the POB Act. The Court is bound to call for a report as per Section 4 of POB Act but the H igh

Court has failed to do so although the Court is not bound by the report of the Probationer Off icer

but it must call for such a report before the case comes to its conclusion. The word "shall" i n

sub-section (2) of Section 4 is mandatory and the consideration of the report of the Probation er

Officer is a condition precedent to the release of the accused as reported in the case of St ate

vs. Naguesh G. Shet Govenkar and Anr. , AIR 1970 Goa 49 and a release without such a

report would, therefore, be illegal.

In the case of Ram Singh & Ors. vs. State of Haryana, 1971(3) SCC 914, a Bench of

two Judges of this Court in paragraph 16 of the judgment observed as under:

"Counsel for the appellants invoked the application of Probation of Offenders Act. Sections 4 and 6 of the Act indicate the procedure requiring the Court to call for a report from the Probation Officer and consideration of the report and any other information available relating to the character and physical and mental condition of the offender. These facts are of primary importance before the Court can pass an order under the Probation of Offenders Act. This plea cannot be entertained in this Court."

In the case of R. Mahalingam vs. G. Padmavathi & Anr. , 1979 CrL. L.J. NOC 20

(Mad.), the Court observed as under:

"If any report is filed by the probation officer, the Court is bound to consider it. Obtaining such a report of the probation officer is mandatory since the sub-s. (1) of S. 4 says that the Court shall consider the report of the probation officer. Words "if any" do not mean that the Court need not call for a report from the probation officer. The words "if any" would only cover a case where notwithstanding such requisition, the probation officer for one reason or other has not submitted a report.

Before deciding to act under S. 4 (1), it is mandatory on the part of the Court to call for a report from the probation officer and if such a report is received, it is mandatory on the part of the Court to consider the report. But if for one reason or the other such a report is not forthcoming, the Court has to decide the matter on other materials available to it.

In the instant case, the Magistrate passed order releasing the accused on probation without taking into consideration their character. Held, the requirement of S. 4(1) was not fulfilled and therefore the case remanded."

Since the High Court has disposed of the criminal revision without giving an opportunity

of filing counter affidavit to the counsel for the MCD and that the respondent did not disclose the

fact in the criminal revision filed before the High Court that he has also been convicted in

another criminal case No. 202 of 1997, the judgment impugned in this appeal cannot be allowed

to stand. We, therefore, have no hesitation in setting aside the order impugned and remit the

matter to the High Court for fresh disposal strictly in accordance with law.

The appeal is, accordingly, allowed with costs of Rs. 10,000/- to be paid by the respondent

to the appellant, as indicated in paragraph supra.

.....J.

an)

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(Ashok Bh

.....J.

hmanan)

New Delhi;

April 29, 2005.

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(Dr. AR. Laks