REVISED

ITEM NO.3 Court 7 (Video Conferencing)

SECTION II-C

SUPREME COURT OF INDIA RECORD OF PROCEEDINGS

Petition(s) for Special Leave to Appeal (Crl.) No(s). 529/2021

(Arising out of impugned final judgment and order dated 19-10-2012 in CRA No. 118/2008 passed by the High Court Of Chhatisgarh At Bilaspur)

SONADHAR Petitioner(s)

VERSUS

THE STATE OF CHHATTISGARH

Respondent(s)

(FOR ADMISSION AND I.R AND I.A. NO. 68721/2021-IMPLEADMENT AND I.A. NO. 68722/2021-EXEMPTION FROM FILING O.T.

IA No. 28195/2021 - EXEMPTION FROM FILING O.T.

IA No. 14743/2021 - EXEMPTION FROM FILING O.T.

IA No. 129912/2020 - EXEMPTION FROM FILING O.T.

IA No. 14741/2021 - PERMISSION TO FILE ADDITIONAL DOCUMENTS/FACTS/ANNEXURES)

SLP [CRL] NO.514/2021

[TAKEN ON BOARD]

Date: 07-07-2021 These matters were called on for hearing today.

CORAM:

HON'BLE MR. JUSTICE SANJAY KISHAN KAUL HON'BLE MR. JUSTICE HEMANT GUPTA

MR. NEERAJ KUMAR JAIN, SR. ADVOCATE (A.C.)

MR. GAURAV AGRAWAL, ADVOCATE FOR NATIONAL LEGAL SERVICES AUTHORITY,

MR. DEVANSH A. MOHTA, ADVOCATE (A.C.)

MR. ABHIMANYU TEWARI, ADVOCATE FOR STATE OF ARUNACHAL PRADESH

MR. M. YOGESH KANNA, ADVOCATE FOR STATE OF TAMIL

Mr. Chanchal K. Ganguli, Advocate for STATE OF WEST BENGAL

For Petitioner(s) Ms. Liz Mathew, AOR

For Respondent(s) Mr. Sumeer Sodhi, AOR Chhattisgarh Mr. Hussain Ali, Adv.

Tamil Nadu Dr. Joseph Aristotle S., Adv.

Mr. Saaketh Kasibhatia, Adv.

West Bengal Mr. Soumitra G. Chaudhuri, Adv.

Mr. Chanchal Kumar Ganguli, Adv.

Arunachal Mr. Abhimanyu Tewari, AOR

Pradesh Ms. Eliza Bar, Adv.

Impleadment Mr. Pradeep Kumar Yadav, Adv.

Mr. Vishal Thakre, Adv.

Mr. Abhay Singh Yaday, Adv.

Mr. Rudra Pratap Yadav, Adv.

Ms. Shikha Yadav, Adv. Mr. Sanjeev Malhotra, AOR

UPON hearing the counsel the Court made the following O R D E R

I.A. NO. 68721/2021-IMPLEADMENT

Dismissed as withdrawn.

Applications for exemption from filing official translation and for permission to file documents/facts/annexures are allowed.

Learned Amicus Curiae has drawn our attention to the judgment delivered by this Court in *Brijesh Kumar v. State of Uttar Pradesh, through its Secretary* – [SLP(Crl.) No.773/2020] dated 22.03.2021 issuing certain directions in respect of the same problem. Learned Amicus rightly submits that no purpose would be served by duplication of directions but certain facilitating directions are also required to ultimately come up with the SOP after working it for some time so that the SOP can get a judicial imprimatur.

In view of the submission made by Mr. Gaurav Agrawal, learned Amicus Curiae and agreed to by the other counsels, the following further directions are passed:

i) In all pending jail petitions with the Registry, the

details should be given to the learned Amicus Curiae/Member Secretary, NALSA/Mr. Gaurav Agrawal to process the cases further;

- ii) The NALSA/SCLSC will make necessary arrangements to facilitate the counsels in obtaining requisite materials/translations of the record;
- iii) In respect of future appointments of Amicus Curiae from the panel maintained by the Registry/as directed a copy of the letter should be marked to the NALSA for a similar assistance in the fresh matters in terms of point (ii) aforesaid.

We now proceed with the next aspect as set out in our order dated 01.03.2021 dealing with the aspect of how the remission applications have to be dealt with. In this behalf, Mr. Gaurav Agrawal has drawn our attention to a report submitted in this behalf dated 16.04.2021. He has emphasized that it may be difficult to have a uniform policy in view of there being different criteria involved in different States. In that behalf the four vital aspects are set out as under:

- (i) Timely identification of the eligible convicts;
- (ii) Making applications by the eligible convicts with the help of District Legal Services Authority;
- (iii) Timelines for the application procedure and decision on the premature release applications;
- (iv) If the premature release applications are rejected by the State Government, then legal aid will be provided to the said convict to decide whether the said rejection should be challenged in a Court or not.

The report thereafter has made suggestions *qua* all these four steps as under:

"Step -I: Identification of life convicts for premature release: Every four months, in January, May September, the Jail Superintendent of and the District/Central Jail shall make a list of eligible life convicts who are entitled for premature release in the next six months. The list will be made as per the eligibility criteria laid down in the State policies. The Jail Superintendent shall send a copy of the list to the concerned DLSA. The DLSA shall assist in applications to be made by such eligible life convicts. The DLSA shall also organize legal awareness programmes in jails through its Jail Legal Services Clinics with the aim of informing the inmates about premature release policy and procedures.

Step- II. Collection of documents: The Superintendent shall collect all the documents/ reports which are required to be collected under the State policies. This process of collection documents will be completed within a maximum period of three months so that the file is completed for forwarding the same to the higher authorities (IG/SLC/SRB/Advisory Board) in accordance with the State Policies. The Jail Superintendent shall forward the same to the concerned authorities within the stipulated time, even in cases wherein the collection of documents required are incomplete. In such cases, the higher authorities to whom such file is forwarded, shall collect the remaining documents and shall not return the file to the Jail Superintendent citing incomplete documentation as a reason.

In case the higher authority is IG (Prisons) or any other police officer of higher rank, to whom the proposal is forwarded by the Jail Superintendent, such officer shall collect any remaining documents and shall forward the proposal to the SLC/SRB/State Government within a period of one month from the date of receipt of proposal. Assistance of the concerned DLSA may be sought for the collection of such remaining documents.

<u>Step.III- Recommendation by Advisory Board/Sentence</u> <u>Review</u> Board: Different States have different mechanisms for deciding the premature release applications. For example, in Rajasthan, there is an Advisory Committee at each Central Jail. In Haryana and Delhi, the premature release applications are sent directly to the State Level Committee for its recommendations. (SLC in Haryana and SRB in Delhi). The time taken by these boards while giving its

recommendations results in unnecessary delays. Hence, it is suggested the Advisory Board/SRB/Jail Headquarters may make its recommendation to the State Government within three months of the receipt of the documents. Further, it is suggested that the Review Boards may meet once in every quarter to ensure timely decisions of premature release applications.

Step IV: Orders by the State Government: The order passed by the State Government should be uploaded on the websites and, if any application for premature release is rejected, the reasons of the same should be communicated to the Jail Superintended who shall communicate same the convict. Ιf the to the application for premature release is rejected, the concerned DLSA shall consult/advise and provide legal assistance (if required) to the convict, if there is a possibility of legal challenge to the rejected of the premature release application."

One of the aspects we have emphasized is that there should be a better coordination between the DLSA and the jail authorities so that the entire burden does not fall on the jail authorities. The assistance of para-legals can also be obtained to facilitate better working of the system. In addition, after the review Boards have taken a call, some time frame has to be provided for the State Government to take a

decision. We consider it appropriate that the decision by the State Government be taken within a period of two months of the communication of the recommendation of the review Board.

In order to facilitate the process for next calendar year, a tentative timeline has been stipulated in the report as under:

"A tentative timeline and procedure in the case where the application procedure has been started on $\mathbf{1}^{\text{st}}$ January, 2022 is presented below:

Steps	Tentative	Procedure	Authority
эссрэ	Timeline	Frocedure	Auchority
Stop T	1 st - 15 th	Identification of	Jail
Step I			Jatt
	January, 2022	Prisoners The inil Superintendent	Cuporintondont
	2022	The jail Superintendent shall identify and	Superintendent
		,	
		prepare list of	
		prisoners who are	
		eligible to be	
		considered for premature	
		release 6 months prior	
		to such prisoners	
		becoming eligible	
		(prisoners who are	
		eligible as on 1 st June	
		2022). Assistance of	
		concerned DLSA may be	
		sought to carry out this	
		activity. The Jail	
		Superintendent shall	
		carry out this task once	
		every four months in	
		January, May and	
		September. The prisoner	
		shall make his	
		application upon being	
		informed of his	
		eligibility. The	
		concerned DLSA if	
		requested may assist	
		such prisoner in making	
		the application.	
Step 2	Upto 31st	Collection of documents	Jail
	March,	Jail Superintendent	
	2022	shall gather all	Superintendent
	1		-

	(Period of 3	necessary documents as per the respective State	
	months)	policies within a period of 3 months.	
		1) If any concerned authority fails to provide any necessary documents or any other requirement as per the state policy within a period of 30 days, the Jail Superintendent shall send a reminder on expiry of such period. 2) If the Jail Superintendent does not receive the required documents, he shall send the application with the collected documents to the Higher Authority mentioned under the concerned State policy.	
Step 3	1 st July 2022	Recommendations of Higher Authority	[IG (Prisons)
	(period of 3	1) The concerned Higher Authority	or any other
	months)	(IG or any other police officer of	police of
		higher rank) shall collect any	higher rank
		remaining documents and forward the	OR
		file to the concerned State/	SLC/SRB
		District Boards and Committees for	Advisory
		their recommendations (in	Board]
		States wherein such Authorities are	In line with the State
		required to do so)	Policy.
Step 4	1 st	Decision of State	State
	October, 2022	Government The State Government may	Government
	(Period	make its decision	

	whether to release the prisoner or reject his premature release application within 3 months of receipt of the application	
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The aforesaid timeline should be duly adhered to and in fact the timeline in Step 4 already suggests that the application for premature release should be processed within the time stipulated therein but the same will be subject to the additional period of three months which we have provided aforesaid for the State Government to take a decision.

Mr. Gaurav Agrawal suggests that as a pilot project this may be implemented in the State of Uttar Pradesh, State of Bihar and the State of Chhattisgarh. This will facilitate gaining experience from the work of the same whether it can be applied across the board and if any modifications are required in that behalf. The pilot project will commence from 1st August, 2021.

Thus, a copy of this order be circulated to the Chief Secretaries of the three States for necessary orders and be also circulated to the other Chief Secretaries so that they have information about the pilot project which is being implemented. The Secretary, NALSA will coordinate this aspect with the three States.

Now coming to the other aspect of the order dated 01.03.2021 where we were informed that one Shri Amit Mishra (the then detenue) has prepared a software which the State of Haryana itself thought worth implementing, Mr. Gaurav Agrawal

states that he has verified this position personally and the software is likely to be utilized for the State of Haryana and should be workable in about two to three weeks' time. He further suggests that for the three States where the other experiment is being carried out as noticed above, endeavour would be made to suitably modify the software and the assistance of Shri Amit Mishra will be sought for the said purpose. We opine that for the assistance being given by Shri Amit Mishra, a suitable emolument may be paid to him by the NALSA.

List for further proceedings on 06.10.2021.

SLP [CRL] NO.514/2021

Taken on Board.

Mr. Gaurav Agrawal, learned Amicus Curiae suggests that for the present, we may concentrate on the appeals pending against conviction. Mr. Devansh A. Mohta, learned counsel has drawn our attention to the suggestions made in tandem by Mr. Mohta, Ms. Liz Matthew and Mr. Gaurav Agrawal in pursuance to our order dated 01.02.2021 at page 7 to submit that there should be a list prepared in descending order of the period of detention and that this is in fact as per Rule 149 of the High Court of Chhattisgarh. We find no difficulty in preparation of such a list but then priority cannot be given only to the matters under the Narcotic Drugs and Psychotropic Substances Act as this is broadly a salutory principle which would apply across the board for convicts in pending appeals.

The further progress in this behalf may be indicated to us by Mr. Gaurav Agrawal, learned Amicus Curiae depending upon the responses from different High Courts/States.

List on 06.10.2021.

[ASHA SUNDRIYAL]
ASTT. REGISTRAR-cum-PS

[POONAM VAID]
COURT MASTER (NSH)

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Tamil Nadu Dr. Joseph Aristotle S., Adv.

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i) In all pending bail petitions with the Registry, the

details should be given to the learned Amicus Curiae/Member Secretary, NALSA/Mr. Gaurav Agrawal to process the cases further;

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"Step -I: Identification of life convicts for premature release: Every four months, in January, May September, the Jail Superintendent and of the District/Central Jail shall make a list of eligible life convicts who are entitled for premature release in the next six months. The list will be made as per the eligibility criteria laid down in the State policies. The Jail Superintendent shall send a copy of the list to the concerned DLSA. The DLSA shall assist in applications to be made by such eligible life convicts. The DLSA shall also organize legal awareness programmes in jails through its Jail Legal Services Clinics with the aim of informing the inmates about premature release policy and procedures.

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In case the higher authority is IG (Prisons) or any other police officer of higher rank, to whom the proposal is forwarded by the Jail Superintendent, such officer shall collect any remaining documents and shall forward the proposal to the SLC/SRB/State Government within a period of one month from the date of receipt of proposal. Assistance of the concerned DLSA may be sought for the collection of such remaining documents.

<u>Step.III- Recommendation by Advisory Board/Sentence</u> <u>Review</u> Board: Different States have different mechanisms for deciding the premature release applications. For example, in Rajasthan, there is an Advisory Committee at each Central Jail. In Haryana and Delhi, the premature release applications are sent directly to the State Level Committee for its recommendations. (SLC in Haryana and SRB in Delhi). The time taken by these boards while giving its

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One of the aspects we have emphasized is that there should be a better coordination between the DLSA and the police authorities so that the entire burden does not fall on the jail authorities. The assistance of para-legals can also be obtained to facilitate better working of the system. In addition, after the review Boards have taken a call, some time frame has to be provided for the State Government to take a

decision. We consider it appropriate that the decision by the State Government be taken within a period of two months of the communication of the recommendation of the review Board.

In order to facilitate the process for next calendar year, a tentative timeline has been stipulated in the report as under:

"A tentative timeline and procedure in the case where the application procedure has been started on $\mathbf{1}^{\text{st}}$ January, 2022 is presented below:

Steps	Tentative Timeline	Procedure	Authority
Steps Step I	Tentative Timeline 1 st - 15 th January, 2022	Identification of Prisoners The jail Superintendent shall identify and prepare list of prisoners who are eligible to be considered for premature release 6 months prior to such prisoners becoming eligible (prisoners who are eligible as on 1st June 2022). Assistance of concerned DLSA may be sought to carry out this activity. The Jail Superintendent shall carry out this task once every four months in January, May and September. The prisoner shall make his application upon being informed of his eligibility. The concerned DLSA if	Jail
		requested may assist such prisoner in making	
		the application.	
Step 2	Upto 31st		Jail
	March,	Jail Superintendent	
	2022	shall gather all	Superintendent

	(Period	necessary documents as	
	of 3	per the respective State	
	months)	policies within a period	
	,	of 3 months.	
		2) If any concorned	
		3) If any concerned	
		authority fails to	
		provide any	
		necessary documents	
		or any other	
		requirement as per	
		the state policy	
		within a period of	
		30 days, the Jail	
		Superintendent	
		shall send a	
		reminder on expiry	
		of such period.	
		-	
		Superintendent does	
		not receive the	
		required documents,	
		he shall send the	
		application with	
		the collected	
		documents to the	
		Higher Authority	
		mentioned under the	
		concerned State	
		policy.	
		. ,	
Step 3	1 st July	Recommendations of	[IG (Prisons)
•	2022	Higher Authority	,
	(period	2) The concerned	or any other
	of 3	Higher Authority	
	months)	(IG or any other	police of
	months j	police officer of	POTTOC 01
		·	higher rank
		higher rank) shall	HTAHEL LAHV
		collect any	∩ D
		remaining documents	OR
		and forward the	CL C /CDD
		file to the	SLC/SRB
		concerned State/	
		District Boards and	Advisory
		Committees for	
		their	Board]
		recommendations (in	
		States wherein such	In line with
		Authorities are	the State
		required to do so)	Policy.
Step 4	1 st	Decision of State	State
	October,	Government	
	2022	The State Government may	Government
			GOVET TIMETIL
	(Period	make its decision	

	whether to release the prisoner or reject his premature release application within 3 months of receipt of the application	
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The aforesaid timeline should be duly adhered to and in fact the timeline in Step 4 already suggests that the application for premature release should be processed within the time stipulated therein but the same will be subject to the additional period of three months which we have provided aforesaid for the State Government to take a decision.

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Thus, a copy of this order be circulated to the Chief Secretaries of the three States for necessary orders and be also circulated to the other Chief Secretaries so that they have information about the pilot project which is being implemented. The Secretary, NALSA will coordinate this aspect with the three States.

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List on 06.10.2021.

[ASHA SUNDRIYAL]
ASTT. REGISTRAR-cum-PS

[POONAM VAID]
COURT MASTER (NSH)